Google Books: Inside the "No"

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In this talk

- The Google Books lawsuit and settlement
 - Text: opinion in Authors Guild v. Google
 - Subtext: what kinds of reasoning does it use?
- Who should make copyright policy?

Argument types

- 1. The settlement is illegal
- 2. The settlement is a bad deal for class members
- 3. Class members object to the settlement
- 4. This is a job for Congress

Background

Google Books

- Scanning in-copyright books from partner libraries
- Comprehensive index; display of "snippets" only
- Authors Guild v. Google and McGraw-Hill v. Google
 - Authors Guild filed as a class action
 - Contested fair-use case over these limited uses

Settlement past

- Google forgiven for past scanning and searching
- \$60 payment per work digitized
- \$30+ million for plaintiffs' attorneys

Settlement future

- Books to be sold individually and via subscription
 - Opt-in for in-print; opt-out for out-of-print
- 63% of \$\$ to Google; 37% to © owners
 - Held for up to 10 years for unclaiming owners
- Book Rights Registry to handle \$\$ and claims
- Pricing to be set algorithmically or by © owner

Opinion

Seven-part opinion

- Class notice
- Representation
- Scope of relief
- Copyright

- Antitrust
- Privacy
- International law

Class notice: text

- "I am satisfied that the class received adequate notice."
- "More than 1.26 million individual notices in thirty-six languages were sent directly."
- "[I]t is hard to imagine that many class members were unaware of the lawsuit."

Class notice: subtext

- This is a procedural question
- The analysis is cursory, and implausible on its face
- Notice for objection purposes clearly worked; notice for opt-out purposes is a harder question
- We are already committed to letting judges make these calls

Representation: text

- "I am confident that [the class's attorneys] are qualified, experienced, and able to conduct the litigation."
- "antagonistic interests between named plaintiffs and certain members of the class."
 - "Many academic authors ... would prefer that orphan books be treated on an 'open access' ... basis"
 - The parties have little incentive to identify and locate the owners of unclaimed works"

Representation: subtext

- Quality of representation is a procedural issue
 - Analysis is pro forma, as it probably must be
- Class antagonisms go to polycentrism of issue
 - Academics can be heard from; orphans can't be
 - This is a fundamental issue with class actions
 - In theory, Congress considers the public interest

Scope of relief: text

- The ASA can be divided into two distinct parts. ... past conduct [and] certain <u>future</u> acts"
- "matters more appropriately decided by Congress than through an agreement among private, selfinterested parties"
- "the ASA would release claims well beyond those contemplated by the pleadings."

Scope of relief: subtext

- Prudential deference rooted in copyright policy
- Conjoined with strong holding on Rule 23
 - Details here are ©-based, but not limited to ©
 - Citations to governing cases, but little attempt to refute caselaw cited by plaintiffs and Google
- Opinion respects Congress' limited delegation

Copyright: text

- "Courts should encroach only reluctantly on Congress's legislative prerogative to address copyright issues presented by technological developments"
- □ "I need not decide [whether the settlement violates § 201(e)'s ban on "expropriation]; ... the notion ... is a troubling one."
- "A copyright owner's right to exclude others from using his property is fundamental and beyond dispute."
- "Many objectors highlighted this concern in their submissions to the Court."

Copyright: subtext

- The copyright policy arguments are tendentious
- The statutory argument is offbeat
- Pointing to the objections is a procedural move
- There was no way to make everyone happy here does that tell us more about the state of copyright politics or about the limits of class-action law?

Antitrust: text

- The ASA would give Google a de facto monopoly over unclaimed works."
- The ASA would arguably give Google control over the search market."
- "further entrench Google's market power in the online search market"

Antitrust: subtext

- Analysis is substantive but substance-free
 - No engagement with caselaw or economics
 - This is probably dictum, not holding
- The use of class action raises special antitrust concerns; the opinion goes well beyond that
- U.S. antitrust policy is heavily delegated to courts

Privacy: text

- ◆ "They contend that the ASA fails to follow established law that protects reader privacy by limiting the disclosure of reader information."
- The privacy concerns are real [but not] a basis in themselves to reject the proposed settlement."
- "I would think that certain additional privacy protections could be incorporated,"

Privacy: subtext

- This is a substantive issue, but one that doesn't fit well within the class-action framework
 - Conclusion not necessary to the case's result
 - Judge Chin is dropping hints for version 2.0
- There's a mismatch between the consumer-centric objections and the author-centric responses

International law: text

- * "I need not decide whether the ASA would violate international law."
- * "it is significant that foreign authors, publishers, and, indeed, nations would raise the issue"
- "the matter is best left to Congress"

International law: subtext

- As with antitrust, this is a supervening objection based in illegality, not in unfairness
 - Yet again, this is dictum rather than holding
 - ◆ It avoids caselaw and treaty text like the plague
- ♣ Listing the objectors becomes an argument for letting Congress handle the issue/heat

Observations

Final tally

- One clear holding that the settlement is illegal...
 - ... which is only thinly explained ...
 - ... but is still the right result for the right reason
- Refrain of "I am troubled" but "need not decide"
- Numerous references to fact of objection by itself
- Repeated deference to Congress

The role of courts

- An aggressive judge could have pushed a settlement through
 - Judge Chin was not aggressive
- Judges are good at saying what the law is
- Judges are good at mediating disputes
- They are not good at lawmaking, which this was

Courts vs. Congress

- I am not optimistic about what Congress will do
- The settlement, however, shows courts' limits:
 - Absent class members (i.e. orphans)
 - Antitrust problems from single defendant
 - Third-party and public interests not represented
 - Courts are fundamentally reactive

The passive virtues

- Judges decide cases, but making law has costs:
 - Risk of creating bad law
 - Stepping on Congress's toes
 - Anything you say can and will be held against the U.S.
 - "I am troubled" as a deliberate strategy
- A squishy opinion is also nearly appeal-proof

What next?

- The opinion is probably not now appealable
- A narrower settlement is a clear possibility
 - My guess: scanning and searching only—but is this consistent with the Rule 23 holding?
- A return to litigation is always an option
 - Google has a strong hand, so who knows?

To be continued ...